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The five steps in the government's plan for keeping America's passenger cars rolling for essential mileage with a minimum use of rubber were announced today by Price Administrator Leon Henderson.

They are:

1. Rationing of used tires and recaps, and new tires now in stock to provide as far as possible the minimum essential mileage to each of the nation's passenger cars.
2. Actual control of each car's mileage through the rationing of gasoline to prevent unnecessary driving as far as possible, and to hold the national average down to 5000 miles per car per year.
3. Compulsory periodic inspection of all tires to guard against abuse and to prevent wear beyond the point where they can be recapped.
4. Denial of gasoline and tire replacements to cars whose drivers persistently violate the national 35-mile-an-hour speed limit for rubber conservation.
5. Capacity use, through car-sharing, of every car on every trip so far as possible.

The government's undertaking to keep tires on all passenger cars with driving reduced to essential mileage, Mr. Henderson said, is a goal which can be reached only if driving is brought within the 5000 mile a year average recommended by the Baruch report, and if there is strict adherence to the 35 mile an hour speed limit. Any failure to accomplish the mileage limit or speed cut will result in stricter curtailments to prevent excessive drain on the national rubber resources, he said.

"The whole plan," Mr. Henderson said, "has been designed as an over-all control to insure for the nation, continuing use to those of its 27 million passenger cars which are a vital part of its economy and its transportation system.

"In order to make this plan work, it will be necessary to create a national stockpile of all idle passenger car tires in the country. The plan for accomplishing this will be ready for announcement within three or four days, and the complete mileage rationing program will be put into operation when gasoline coupon control starts on November 22.

In the meantime, substantial savings of rubber are being made by motorists who have voluntarily cut their driving."

Under the tire plan, Mr. Henderson said, replacements will be authorized for passenger cars on the basis of the minimum grade of tire that will serve for the mileage granted in the gasoline ration book. Those who use their cars but little will get certificates for recaps, or if their worn tires cannot be recapped, they will get used tires. Others will get recaps or new tires of the various grades now in dealers' stocks. But always, the minimum amount of rubber will be issued to meet the individual need.

All phases of the mileage rationing plan, Mr. Henderson said, are nearing completion and will be announced by the Office of Price Administration within the next few days.